# MDE Accounting, Financial Reporting, and FID Updates

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Michigan Department of Education



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### **Topics**

- Introductions
- Financial Reporting Requirements
- Uses of Financial Data &
   Importance of Accurate Reporting
- Accounting Manual & Other Resources
- GASB Updates
- FID Updates
- Reclassifying Expenditures

- Important Dates
- Audit Submission Reminders
- Federal Audit Clearing House
- UBAA
- PAL Reports
- Due Professional Care
- Federal Findings
- Questions



### Financial Reporting Requirements

- Two primary required items
  - Financial Information Database (FID) (data upload)
  - Audited Financial Statements (incl. Single Audit if applicable)
- Both due November 1<sup>st</sup> each year
- State School Aid Act, Section 18(10) requires MDE to withhold State Aid if either are not submitted OR if data between the two is inconsistent
  - General Fund Balance
  - Federal Revenues
  - Other key figures



### Main Components of the FID System

- Three (sometimes four) primary file uploads
  - Balance Sheet
  - Revenues
  - Expenditures
  - Educational Service Provider file (ESP, managed charters only)
- .txt, .csv, or .xml format (depends on your system)
- District Data Entry screen
  - Keying in of Fund 91 and 92 data (capital assets & accumulated depreciation and long-term liabilities)
  - Data can also be included in Balance Sheet file instead
- District File Status screen "main" screen with error and warning checks
- Multiple system reports for internal and external use



### **Uses of Financial Data**

- Publication of financial data files to the public
  - Used by everyone from residents, other districts, researchers, legislators, state departments, federal government, auditors, even realtors.
  - First thing that happens following data submission (around December/January following November 1<sup>st</sup> submissions)



- Bulletins <u>1011</u> & <u>1014</u>
  - Organized publications and data files of most used data items
    - 1011: Statewide and "grouped" data
    - 1014: District-level data including "rankings"
  - Finalized and published around February each year
  - Often used by media, outliers (bad data) targeted in stories

### <u>Uses of Financial Data (cont.)</u>

- Federal reporting
  - National Public Education Finance Survey (NPEFS)
  - Annual Survey of School System Finances (F-33)
  - School Level Finance Survey (SLFS)
  - School-level expenditure reporting required by ESSA
  - USED/Census involvement
  - Accurate (or inaccurate) data drives future statewide Title I and other allocations
  - Finalized April through June of the following year
- Maintenance of Effort Calculations
- Indirect Cost Rate Calculations



### Accounting Manual & Other Resources

- Michigan Public School Accounting Manual
  - Prescribed chart of accounts and other guidance required to be used by districts by statute
  - Established decades ago, last major update in 2004, regular updates (through Change Notices)
    - Guidance and addition/changes to codes related to new GASB statements, addition of Grant Codes for new funding sources, etc.
  - Accounting Manual Referent Group

 Separate MSBO certification class on "Accounting Manual and Chart of Accounts" that goes into much more detail



### **GASB Update**

Not much of an update impacting FY24 reporting!

- FY25
  - **GASB 100** Accounting Changes & Error Corrections
    - Notes & disclosures, no FID impact
  - GASB 101 Compensated Absences
    - Addresses liability measurement
    - Government-wide impact, only FID impact may be on District Data Entry screen



### "GASBs Past"

• **GASB 87** – Leases

- GASB 96 Subscription-Based Information Technology Arrangements
  - Still important to consider use of grant funds when entering into any SBITA (grant period shorter than SBITA term?)



 GASB 94 — Public-Private & Public-Public Partnerships (P3's, N/A to MI school districts to my knowledge)

# <u>Upcoming FID Changes – FY24 Reporting</u>

- "Instructional expenditures are consistent with previous year" warning check has been removed
- Two-year phase-in of expanded School Code requirement to Functions 21x and 22x in response to new federal reporting requirements (School Level Finance Survey, completed by MDE)
  - FY24: Warning for School Code missing from Function 21x and 22x expenditures, will not prevent submission
  - FY25 and following: <a href="Error">Error</a> for School Code missing from Function 21x and 22x(?) expenditures, will require correction before submission
  - Feedback from districts on burden of reporting 22x Functions at school-level passed to USED/Census, may not end up being required (TBD 2025)



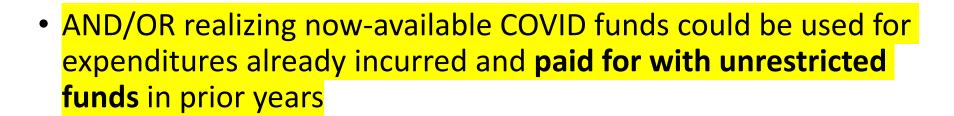
## Reclassifying Expenditures

- Revisiting topic as we approach the end of ESSER and Grant Code misuse has impacted monitoring of COVID expenditures
- The Grant Code of a given funding source should not be used when recording expenditures until that revenue can be recognized.
- Additional accounting entries required when revenue cannot be recognized in the same fiscal year as eligible expenditures may be incurred.
- Example: ESSER III expenditure period goes back to March 2020 but revenue could not have been recognized in FY20
- Concept originally developed when CRF funds were paid in July and August 2020 State Aid but State legislation was not signed until after the school fiscal year ended



## Reclassifying Expenditures (cont.)

- This may also apply to other funding sources with similar revenue recognition/expenditure period "disconnects":
  - Section 23b Summer School/Credit Recovery
    - FY21 expenditures but no revenue until FY22
  - Section 11r(4) ESSER (II) Per-Pupil Equalization
    - Could cover both FY20 & FY21 exp., but FY22 revenue
  - Section 11t ESSER III Per-Pupil Equalization
    - GANs may be received after expenditures incurred



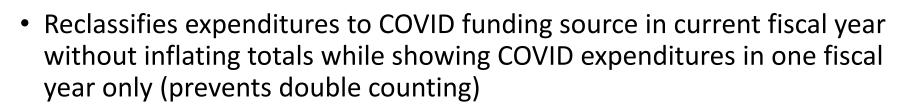


# Reclassifying Expenditures (cont.)

- Example: Reclassification of FY23 expenditures to ESSER III fundsin FY24 previously paid for with unrestricted funds
  - Net zero expenditure entry to reclassify prior year expenditures to another funding source
  - \$10,000 of teacher salaries covered by ESSER III funding as example

• Debit 11-113-1240-**4350 \$10,000** 

• Credit 11-113-1240-**0000 \$10,000** 



Allowability still subject to approval of expenditures in grant budget



### Resources

### FID User Guide

- Full instructions on uploads and reporting
- File format examples

### FID Frequently Asked Questions

Resource to assist with unsuccessful uploads, errors, etc.

### Michigan Public School Accounting Manual

- Chart of Accounts (Appendix) and other guidance
- Change Notices

### **Accounting for State School Aid Revenues**

Updated with new FY24 categoricals



### Important Dates

Audits are required by the State School Aid Act to be submitted to MDE by **November 1**, each year.

Data Collection forms (DCF)
will be pulled from the
Federal Audit
Clearinghouse (FAC). Please
notify when the submission
is completed to the FAC.

FID closes November 1, 2024

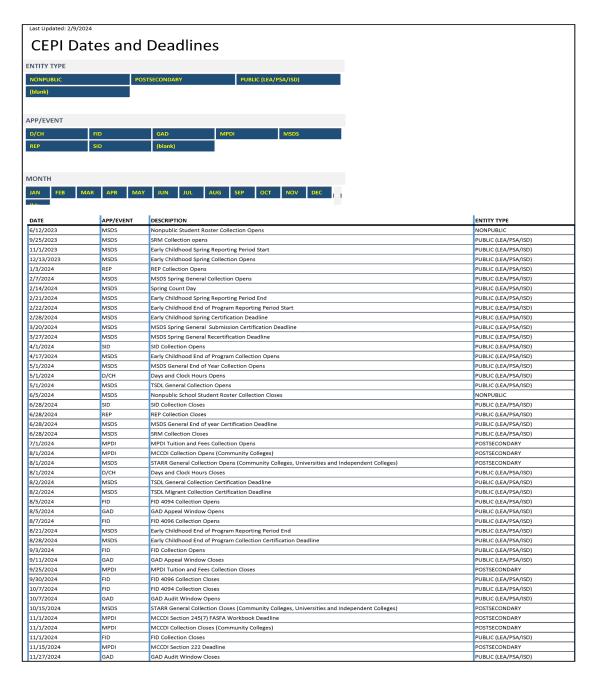


Desk review of single audit: Any data request from MDE will typically allow for a 2 week response time.

Status of prior audit findings on current year submission.

### <u>CEPI Dates</u> <u>and</u> Deadlines

Calendar (michigan.gov)





### **Audit Submission Reminder**

- All audit submissions must be emailed to MDE-FinAudit@michigan.gov.
- Subject line must read audited financial statements and include the school district code.
- No drafts will be accepted. All docs must be final, signed versions.
- All documents must be in one file.
- The file should be named with the five digit district code and a two-letter abbreviation. (i.e. **01010FS**)
- The file size is limited to less than 4MB.



### Federal Audit Clearinghouse (FAC)

- For Single Audits, the Data Collection Forms (DC) and financial statements are required to be uploaded to the FAC.
- MDE auditors will pull the DC's for review from the FAC.
- Please make sure auditee and auditor contact information is accurate. Email addresses from the DC will be utilized as contact information.



Federal Audit Clearinghouse (fac.gov)

### Uniform Budgeting & Accounting Act

- Compliance with the Uniform Budgeting & Accounting Act is required by MCL 141.437, Sections 17-20.
- MDE has instituted a zero tolerance for violations of the UB&AA. This means that any variance in total revenues, expenditures, or other financing sources/uses that results in a reduction in the budgeted ending fund balance will generate a letter of follow-up by the Office of Financial Management.



### PAL REPORT

USDA Food Distribution Recipient Entitlement Balance Report School Year 2020-2021

### PAL Reporting

- Separate the reporting of entitlement and bonus receipts and expenditures on the PAL report.
- Ensure the numbers reported on the PAL report match those reported on the SEFA.

Print Date: 2024-04-10

Distributor:

**FINAL** 

Sponsor Agreement Number:

	Processed	Brown Box	(Proc+BB) Total	DoD	20-21 UFV Pilot	Total	Balance	(Bonus)
July	0.00	0.00	0.00	0.00	0.00	0.00	53,772.47	0.00
August	673.44	578.24	1,251.68	0.00	0.00	1,251.68	52,520.79	0.00
September	2,011.84	1,668.85	3,680.69	561.50	0.00	4,242.19	48,278.60	498.22
QTD (1)	2,685.28	2,247.09	4,932.37	561.50	0.00	5,493.87		498.22
October	2,840.70	607.88	3,448.58	1,620.45	0.00	5,069.03	43,209.57	175.88
November	1,637.65	132.09	1,769.74	1,510.05	0.00	3,279.79	39,929.78	258.71
December	1,314.99	363.77	1,678.76	1,277.47	0.00	2,956.23	36,973.55	0.00
QTD (2)	5,793.34	1,103.74	6,897.08	4,407.97	0.00	11,305.05		434.59
January	2,427.48	636.77	3,064.25	2,008.75	0.00	5,073.00	31,900.55	102.38
February	1,492.98	421.57	1,914.55	2,333.05	0.00	4,247.60	27,652.95	0.00
March	4,076.26	43.16	4,119.42	3,579.75	0.00	7,699.17	19,953.78	37.20
QTD (3)	7,996.72	1,101.50	9,098.22	7,921.55	0.00	17,019.77		139.58
April	3,217.56	58.10	3,275.66	2,081.77	0.00	5,357.43	14,596.35	0.00
May	2,307.22	20.89	2,328.11	0.00	0.00	2,328.11	12,268.24	0.00
June	3.96	0.00	3.96	0.00	0.00	3.96	12,264.28	0.00
QTD (4)	5,528.74	78.99	5,607.73	2,081.77	0.00	7,689.50		0.00
Total Distribut	22,004.08	4,531.32	26,535.40	14,972.79	0.00	41,508.19	12,264.28	1,072.39

### Entitlement Dollars: \$53,772.47 (145,331 Meals @ 0.3700 Meal Rate)

	Processed	Brown Box	DoD	Pilot Project F-V	Tota
Entitlement	34,241.15	4,531.32	15,000.00	0.00	53,772.47
Distributions	22,004.08	4,531.32	14,972.79	0.00	41,508.19
Balance	12,237.07	0.00	27.21	0.00	12,264.28
% Usage	64.26	100.00	99.82	0.00	77.19
Carryover/GiveAway	0.00	0.00	0.00	0.00	0.0
Reallocated Balances	10,754.49	0.00	0.00	0.00	10,754.4
Adjusted Balance	22,991.56	0.00	27.21	0.00	23,018.7



### <u>Due Professional Care – SEFA Reporting</u>

- Ensure all schedules foot and crossfoot.
- Ensure the most current version of the federal awards compliance letter.
- Properly identifying federal awards on the SEFA by ALN number and alpha code if applicable (i.e.84.425 vs 84.425U)
- MDE Office of Financial Management Audits Unit will perform Quality Control Reviews of CPA firms whose audited financial statements do not meet audit standards.



### **Audit Consistency**

- Audit balances reported in the financial statements must be consistent with all other financial data reported to the state.
- Audit figures must match FID figures. If audit figures are not consistent with FID submissions, state aid may be withheld pending corrections.
- Beginning and ending balances for Food Service must be consistent between the financial statements and the FID.
- Special Education program reposting must match FID figures.
- Financial data on the SEFA must agree with the financial statements and must balance.
- Beginning accrued/unearned revenue balances must match the ending accrued/unearned revenue balances from the prior year.





### **SEFA Best Practices**

- Start with prior year SEFA
  - If your auditors format it, request their final PY copy to start from
- Roll forward the numbers that are in the end of year accrued/deferred revenue column to the beginning accrued/deferred revenue column on the new SEFA.
- Update active grants for current year expenditures and amounts received and verify the end of the year accrued amount matches your receivable listing.
  - Beginning of the Year Accrued Amount CY Receipts + Expenditures = End of Year Accrued Amount
- Add any new grant to the schedule
- Remove any grants that are no longer active.



# **SEFA Samples**

Federal Grantor/Pass-Through Grantor/Pogram Title	Federal AL Number	Pass-Through Grantor's Number	Approved Award Amount	Accrued (Uneamed) Revenue July 1, 2020	Prior Year Expenditures	Current Year Receipts	Current Year Expenditures	Accrued (Unearned) Revenue June 30, 202
U.S. Department of Agriculture Passed through Michigan Department of Education Child Nutrition Cluster Non-cash assistance (commodifiee)								
National School Lunch Program - Entitlement Commodities	10.555		\$ 40,344	\$ -	\$ -	\$ 40,344		\$ .
National School Lunch Program - Entitlement Bonus Total non-cash assistance	10.555		40.465	-		40.465	40,465	-
Total Hot-Last assistance			40,400			40,400	40,400	
Summer Food Service Program for Children	10.559	200900	166,572	4	4	166,572	166,572	-
Summer Food Service Program for Children	10.559	210904	826,824			786,775	826,824	40,04
			993,396			953,347	993,396	40,04
Total Child Nutrition Cluster			1,033,861			993,812	1,033,861	40,04
Total U.S. Department of Agriculture			1,033,861			993,812	1,033,861	40,0
U.S. Department of the Treasury Passed travely Menispa Department of Education Constructs Seef Fundame Proteining program / Dispace Learning COVID-19 tilibility Destrict COVID-058 COVID-19 tilibility Destrict COVID-058 COVID-19 tilibility Destrict COVID-058 TOOL U.S. Department of Treasury	21.019 21.019 21.019	2020-21 2020-21 2020-21	46,542 25,043 711,449 783,034	:		46,542 25,043 711,449 783,034	46,542 25,043 711,449 783,034	
U.S. Department of Education								
Passed through Michigan Department of Education Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	84.010 84.010	2015301920 2115302021	513,844 528,754	146,069	504,912	155,001 388,490	8,932 519,822	131,3
Title I Grand to Loval Contamina Agriculty.	54,616	ETTOVOERET	1,042,598	145,069	584,912	543,491	528,754	131,3
Passed through Michigan Department of Education								
Rural Education	84 358	2006601920	45.955	1:403	45,928	1,403	- 4	
Rural Education	84.358	2106602021	39,141			17,713	35,484	17,7
			85,096	1,403	45,928	19,116	35,484	17,7
Passed through Michigan Department of Education								
English Language Acquisition State Grants	84.365	2105702021	197		_ =	189	189	
Passed through Michigan Department of Education								
Supporting Effective Instruction State Grants	84.367	2005201920	163,527	57,913	148,173	57,913		39
Supporting Effective Instruction State Grants	84.367	2105202021	108,836		440.473	66,457	94,421	27,96
			272,363	57,913	148,173	124,370	94,421	21

See Accompanying Notes to the Schedule of Expenditures of Federal Awards

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### Schedule of Expenditures of Federal Awards (Continued) Year Ended June 30, 2014

	CFDA	Approved Awards	(Memo Only) Prior Year	Accrued Revenue at	Federal Funds/ Payments In-kind		Accrued Revenue at
Program Title/Project Number/Subrecipient Name	Number	Amount	Expenditures	July 1, 2013	Received	Expenditures	June 30, 2014
Other federal awards:  U.S. Department of Education: Passed through the Michigan Dept of Education: Title Part A:	84.010						
Project number 131530 1213 Project number 141530 1314		\$ 393,893 338,094	\$ 366,063	\$ 68,137	\$ 93,119 321,513	\$ 24,982 327,294	\$ - 5,781
Total Title I, Part A		731,987	366,063	68,137	414,632	352,276	5,781
Title II Part A: Project number 130520 1213 Project number 140520 1314 Tictal Title II Part A	84.367	102,272 87,894 190,166	49,558 - 49,558	25,635 	44,014 70,449 114,463	18,379 70,468 88,847	
Total programs passed through the Michigan Department of Education		922,153	415,621	93,772	529,095	441,123	5,800
U.S. Department of Education - Passed through the Farmington Public School District - Title III: Project number 105801 1213 Project number 140580 1314	84.365A	9,719 14,805	3,306	3,306	3,306	9,839	9,839
Total Title III Total federal awards		24,524 \$ 2,871,973	3,306 \$ 1,343,205	3,306 \$ 252,397	3,306 \$ 1,226,889	9,839 <b>\$</b> 1,400,477	9,839 <b>\$</b> 425,985



MICHIGAN SCHOOL AUDITING MANUAL

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2022-23

### Federal Findings - Reporting

- Section III: Federal Award Findings and Questioned Cost – Each finding should include
  - ALN
  - Program Name
  - Project Numbers
  - Actual questioned costs (if applicable)
- Corrective Action Plans are required to be included in the audit as a separate document on School District letterhead.



# Federal Findings -Reporting

### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

### 2023-001 - Activities/Costs Allowed - Budget

Finding Type: Significant Deficiency in Internal Controls over Compliance

Criteria: The School is responsible for ensuring that the activities/costs of its federal

grants are properly budgeted and approved by MDE.

Condition/Finding: During our audit procedures performed to verify that activities/costs were

allowable, it was discovered that the Elementary School Assessments were not properly budgeted on the ESSER III budget approved by MDE.

This condition is the result of lack of controls in place by management to Cause:

appropriately review and amend the budget as necessary throughout the

Effect: As a result of this condition, the School incurred expenses during the year

that are not allowable to be reimbursed based on the current budget

We recommend that the School establish procedures to ensure that budgets Recommendation:

for all federal grants are reviewed at an on-going basis to ensure all

expenditures are properly budgeted.

View of Responsible

(Corrective Action): See corrective action plan.

2023-002 - Activities/Costs Allowed - 84.425D - 213712

84.425U - 213713

Finding Type: Significant Deficiency in Internal Controls over Compliance

Criteria: The School is responsible for ensuring that employee wages reimbursed under federal grants have signed semi-annual certifications or activity

reports to certify time spent under each grant.

During our audit procedures ,it was discovered that employees reimbursed

under ESSER II and ESSER III did not have signed semi-annual

certifications or activity reports on file.

This condition is the result of lack of controls in place by management. Cause:

Effect: As a result of this condition, the School may not have properly allocated

wages to the ESSER II and ESSER III grants.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2023

Findings and Questioned Costs - Major Federal Award Programs Audit

2023-001 Allowable Costs / Cost Principles

ALN 84.425U - ESSER III - Grant # 213713 2122 - Grant Ending September 30, 2024

Condition and Criteria: According to the United States Department of Education's (USDE) Elementary and Secondary School Emergency Relief Programs and Governor's Emergency Education Relief Programs Frequently Asked Questions document, updated on December 7, 2022, "under limited circumstances, it may be allowable for ESSER GEER, or EANS-funded activities to continue after the obligation and liquidation period". However, "under no circumstances may the services extend beyond the date on which the funds revert to the U.S. Department of Treasury (31 USC § 1552), which occurs four years after the obligation deadlines", which for the above-named grant, would be September 30, 2028. In the current year, the District paid in advance for six years of a new Subscription-Based Information Technology Arrangement (SBITA) out of the ESSER grant funds, that will run through June 30, 2029, nine months past the four year cutoff. In addition, the District has not yet obtained an approval from the Michigan Department of Education (MDE) for the four-year extension.

Effect: The District drew the entire cost of the six-year SBITA agreement, including the portion that falls outside of the allowable grant period under the above mentioned

Cause: The District did not realize that the SBITA agreement extending past the fouryear window would be considered unallowable, nor did they realize that they needed to obtain MDE approval prior to drawing the additional four years.

Context: In the current year, the District paid in advance for six years of a new Subscription-Based Information Technology Arrangement (SBITA) out of the ESSER grant funds, that will run through June 30, 2029. This includes nine months of SBITA services past the four year cutoff allowed with those ESSER funds. In addition, the District has not yet obtained an approval from MDE for the four-year extension.

Questioned Costs: This represents the portion of the SBITA agreement that goes past the end of the grant period. September 30, 2024. If MDE approves the four-year extension request submitted by the District, the total questioned costs would he reduced to

Auditors' Recommendation: We recommend that the District reclassify the excess expenses charged to the ESSER grant and include / incur other allowable expenses in those charged to the grant.

Views of Responsible Officials and Planned Corrective Actions: The District understands the issue and will make the necessary adjustments with their next grant



# MDE Listserv

- If you would like to be included on the MDE Single Audit Listserv, or if you were previously included and your email has changed, please contact:
  - Gloria Suggitt
  - suggittg@michigan.gov



# Accounting/FID Questions?

### Christopher May, CFO, CFE, CGFM

Financial Specialist

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### **Audit Questions?**

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