# Bulletin 1022 Accounting Manual Overview

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#### Introduction

#### Outline:

- Background and authority of Accounting Manual
- Overview of each section of the manual
- Explanation of coding dimensions found in typical records
- Tips for maintaining and submitting quality financial data
- "I clicked submit, now what?"
- How properly (or improperly) coded data is used and its impacts
- Recent changes and updates to the accounting manual/reporting
- More extensive version of "Accounting Manual and Chart of Accounts" offered as an MSBO Certification course

#### Michigan Public School Accounting Manual

- Also known as "Bulletin 1022"
- Adopted in 1963
  - Major revisions in 1976, 1988, and 2004
- Legislatively mandated by the State School Aid Act
  - Section 18 (MCL 388.1618)
- Conforms to Financial Accounting for Local and State School Systems (federal manual equivalent)

#### Basis of Accounting

- Modified Accrual (fund-level, \*most funds)
  - ▶ Revenue <u>measurable</u> and <u>available</u>
- Standard fiscal year for all school districts (July 1 June 30)
  - ▶ State fiscal year October 1 September 30
- Uniform Budgeting and Accounting Act (UBAA)
- Administrative Rule (force of law)
  - Addresses both basis of accounting and chart of accounts

## Accounting Manual Revisions

- Generally made on an annual or semi-annual basis
- Michigan Public School Accounting Manual Referent Group
  - ▶ Business Managers, Auditors, State-level representation
- Change Notices
  - Grant Codes often added throughout the year

#### State School Aid Act Excerpts

- ▶ 18(4)(d) ...The pupil and financial accounting records and reports, audits, and management letters are subject to requirements established in the auditing and accounting manuals approved and published by the department...
- ▶ **18(5)** ...The department shall ensure that the prescribed Michigan public school accounting manual chart of accounts includes standard conventions to distinguish expenditures by allowable fund function and object...
- Also Administrative Rules 340.851-853
  - Accounting records, charts of accounts, systems of accounting

- Section I Introduction
  - ► History, purpose, and usage
  - Distribution and revision
  - Management Information
    - Previously a separate section

- ► Section II Requirements
  - Section A Accounting Principles and Basis of Accounting
    - ► GAAP, transparency, compliance, internal controls
  - ► Section B Fund Accounting
    - "Modified Accrual" basis of accounting
    - Several references and examples (one page)

- ► Section II Requirements (cont.)
  - Section B Fund Accounting (cont.)
    - ► Types of Funds
      - Descriptions of all fund types
      - Special guidelines for Special Revenue, Agency, and Fiduciary Funds

- Section II Requirements (cont.)
  - ► Section C State Requirements
    - Accounting, Auditing, Budgeting, and Reporting
    - ► Millage Levies & Headlee Amendment
    - ► Budget Transparency Guidance & Requirements
  - Section D Federal Requirements
    - Accounting records and supporting documentation
    - ▶ Single audit requirements (including SEFA)

- Section II Requirements (cont.)
  - Section E Accounting Issues
    - Frequently updated with new sections on current accounting issues

- Most frequently referenced include:
  - Indirect cost recovery accounting
  - ► Fund balance definitions
  - ▶ Internal service funds
  - ► Supplies vs. Equipment
  - ► GASB Statements

- Section III Coding Structure
  - Definitions and structure of each coding dimension
    - ▶ Balance Sheet, Revenue, Expenditure
  - Numerous examples of frequent accounting entries along with those requiring special treatment
    - ► Bus purchases, compensated absences, long-term debt, and capital asset transactions

- Section IV Budget Preparation and Management
  - Compliance and state law requirements pertaining to budgeting
    - Calendar, timelines, amendments, deficits
  - Budgeting best practices including several examples

- ► Section V Internal Controls
  - Brief section on favorable control environments, assessing risk, responsibilities of the Board, and fraud prevention
- Section VI Program Cost Systems
  - Cost accounting; measuring and comparing expenditures, program and non-program costs, and program requirements
  - Several templates included for analysis

- Section VII Financial Reporting
  - Types and purpose of various internal and external financial reporting
  - Financial Statements
    - ► Fund-level
    - ► Government-Wide level
    - ► Notes & Required Supplementary Information (RSI)

- Appendix Definitions of Account Codes
  - Most referenced section of the manual
  - Recap of coding dimension definitions and structures (digits)

Balance Sheet	Revenue	Expenditure
Fund (2)	Fund (2)	Fund (2)
Major Class (3)	Major Class (3)	Function (3)
	Suffix (4)	Object (4)
	Grant* (3-4)	School/Building (5)
		Program* (3)
		Grant* (3-4)

#### Fund Codes

- 11 General Fund
- 2x Special Revenue Funds (see Appendix for complete list)
  - ▶ 25 Food Service
  - ▶ 27 Cooperative Activities
  - \*22 Special Education, \*26 Vocational Education
- → 3x Debt Service
- ▶ 4x Capital Projects
- 9x Government-Wide (Capital Assets, Long-Term Liabilities)

# General Fund (11)

- All transactions related to the operation of the school, EXCEPT those required by law to be entered in other funds
- Revenues State School Aid Foundation Allowance, Local Taxes, Fund Raisers, Investment Earnings
- Expenditures Instructional, Operations, Transportation, Administration, and Athletic programs that derive a substantial portion of support from general fund revenues.

#### Special Revenue Funds (2x)

- Beginning with FISCAL YEAR 2010-11, GASB #54 requires that governmental entities use Special Revenue funds only when there is a need to report for the proceeds of specific revenue sources that are "restricted" or "committed" to expenditures for specified purposes.
- Examples, School Meals Programs, Community Recreation or Athletics that is substantially paid for with user fees or gate receipts.
- This includes most activities (non-instructional) where there is a fee involved to participate, and
- The fee charged is sufficient to cover the cost of operating the program/activity

# Debt Service Funds (3x)

The receipt of funds for the payment of interest, principal, and other expenditures on long-term bonded debt are recorded in the Debt Service Fund. Primary sources of revenue for this fund are debt retirement tax levies and earned interest.

# Capital Projects Funds (4x)

- The purpose of a Capital Project Fund is to account for the receipt of Capital Assets, including equipment acquisition
- Other non-routine items, buildings, improvements, capital leases
- 20 % of State School Aid may be transferred from General Fund
  - Exception: Local Revenues
- Capital Projects paid for by Bond issues
- Sinking Funds levy up to 5 mills for up to 20 yrs.

## Trust Funds (5x)

- Trust Funds are used for assets under the administrative control of the school functioning in a "Trustee" capacity
- The district typically exercises discretionary authority over the investment of the trust fund assets, and as trustee must take responsibility for the expenditures of assets for their intended purpose.
- Examples Endowments, Gifts and Bequests, Foundations

# Fiduciary Funds (6x), prev. Agency Funds

- Custodial Funds
- Private Purpose Trust Funds
- Treatment/classification changed with GASB Statement #84
  - Agency Funds previously contained many student activities, scholarships, etc.
  - New criteria requires activities to be in governmental funds if there is <u>administrative involvement</u> of district/staff among other factors

# Proprietary Funds – Enterprise (7x)

- ► This fund type may be used to report an activity for which a fee is charged to external users for goods and services.
- We encourage districts to check with Generally Accepted Accounting and Reporting for governmental units and their local school district auditor before establishing an enterprise fund as this type of fund utilizes different accounting and reporting standards.

# Proprietary Funds - Internal Service (8x)

- Used to account for activities that involve the governmental entity providing goods or services to other funds or activities of the school district.
- Some examples may include a district wide print shop operation or a selffunded insurance program.
- We encourage districts to check with Generally Accepted Accounting and Reporting for governmental units and their local school district auditor before establishing an internal fund as this type of fund utilizes different accounting and reporting standards.

# District-Wide Funds – Capital Assets (91)

- This account group is used to account for capital assets (land, buildings, vehicles and equipment) owned by the school district.
- Capital assets do not represent financial resources available for expenditure but are items for which financial resources have been used.
- The cost of capital assets acquired are charged as expenditures in another governmental fund as incurred while accountability for those assets should be maintained in the Capital Asset Account Group throughout the life of the asset.

## District-Wide Funds – Long-term Liabilities (92)

- This account group is used to account for the unmatured principal of bonds, notes and other forms of non-current liabilities or long-term general obligation indebtedness that is not a specific liability of any other fund.
  - Unmatured principal of bonds
  - Compensated absence liability
  - Self Insurance
  - Capital Leases
  - ▶ NEW Net Pension Liability (GASB #68)
  - NEW Other Post-Employment Benefits (OPEB) Liability (GASB #75)

#### Balance Sheet Account Codes

#### Major Class Codes

- 1xx Current Assets (Cash, Receivables, "Due From's", Inventory)
- 2xx Fixed Assets (Land, Buildings, Equipment, Vehicles)
- 4xx Current Payables (AP, "Due To's", Unearned Revenue)
- 5xx Long-Term Liabilities (Bonds, Loans, Capital Leases)
- 7xx Fund Balance (Restricted, Committed, Assigned, Unassigned)
  - Unassigned fund balance to be used for reporting deficit in any fund
- ▶ FID checks all three digits (no "custom" account codes)

#### Revenue Account Codes

#### Major Class Codes

- ▶ 1xx Local Revenue
- > 2xx Non-Educational Entity or Political Subdivision Revenue
- 3xx State Revenue (incl. rec'd through another district)
- 4xx Federal Revenue (incl. rec'd through State or another district)
- 51x Local Revenue Received from Other District (tuition, ISD millage, payment for services)
- 5xx Other Transactions (extra-ordinary revenue, (+) prior period adjustments, loan/bond proceeds)
- 6xx Fund Transfers
- FID checks all three digits (no "custom" account codes)

#### Revenue Account Codes (cont.)

- Suffix Codes (see Appendix for complete list)
  - ▶ 0010 State Aid Foundation
  - ▶ 0120 Special Education
  - ▶ 0160 Career & Technical Education
  - ▶ 0140 Title I
  - ▶ 0150 Title V
  - 0000 Not associated with any defined Suffix Code
- ▶ FID checks all four digits (no "custom" account codes)

#### Expenditure Account Codes

#### Function Codes

- 1xx Instruction (basic programs, added needs, adult education)
- 2xx Support Services (pupil, staff, and district)
- 3xx Community Services (community programs, recreation, child care)
  - ▶ Includes instructional programs for students not in school system
- ▶ 41x Subgrantee/Flowthrough Payments
- ▶ 45x Facilities Acquisition, Construction, Improvements
- ▶ 51x Long-Term Debt Service
- ▶ 6xx Fund Transfers
- ▶ FID checks all three digits (no "custom" account codes)

#### Object Codes

- ► 1xxx Salaries
- 2xxx Benefits
- 3xxx & 4xxx Purchased Services
- ► 5xxx Supplies
- 6xxx Capital Outlay
- 7xxx Other (debt, interest, depreciation, "miscellaneous")
- 8110 Fund Modifications (subsidizing other funds)
- 82xx Payments to Other Districts
- 9990 Indirect Cost Recovery
- FID checks first three digits (fourth digit may be used for internal tracking/custom coding purposes)

- School/Building Code
  - Unique 5-digit code assigned to every school building in state
  - Key role in new school-level expenditure reporting under the Every Student Succeeds Act (ESSA)
- Required to be used with Functions 11x, 12x, and 24x (21x and possibly 22x to be added in FY25)
  - Some exclusions
  - ▶ Highly encouraged to be used in other Functions when able
  - Do not use "custom" school codes will impact actual district expenditures
  - Run "School Level Expenditures Report" in FID before submitting

#### Program Codes

- Used to define expenditures attributable to certain Special Education and Career & Technical Education areas
- ► FID does not check this coding dimension, <u>unassigned</u> codes may be used for "custom" codes/internal tracking
  - ▶ 600-999 encouraged, specifically for student activity account tracking (GASB #84):

600-999	May be used for internal tracking of expenditures in Student/School Activity Funds and/or Fiduciary Funds (GASB #84). Grant Codes 9xx are preferred for internal tracking purposes.
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#### Grant Codes

- ▶ 100-399 State Programs
- ▶ 400-899 Federal Programs
- 9xx Local Tracking of Revenues ("custom codes", make your own)
- Grant Codes are required when expending any type of restricted revenue source, optional for unrestricted.
  - Exception: Section 147 funds
- Grant Codes are four digits long last digit can be used for internal tracking purposes (most commonly for fiscal year)

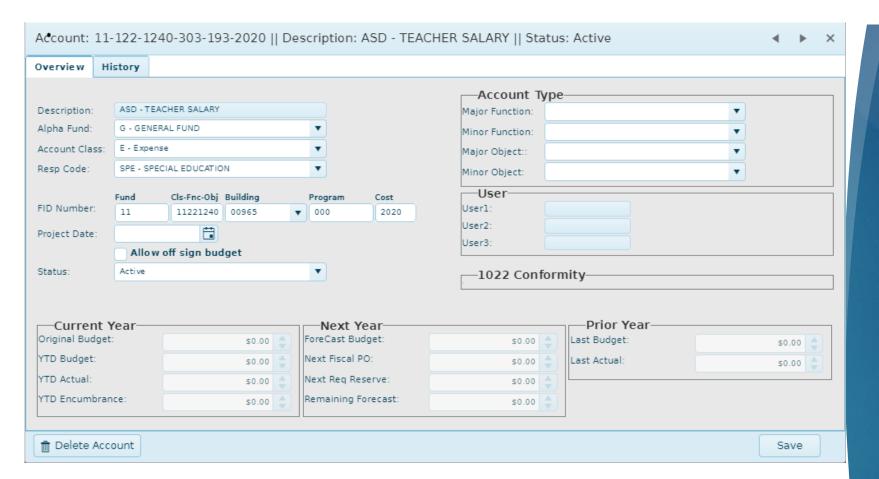
900 Local Tracking of Revenues – Beyond those listed above
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#### Building New Account Numbers

- Start with what you know
  - Scenario: LEA staff member comes to you and asks where to code the supplies they purchased. You know the staff member provides service in the general fund.
    - 11-xxx-xxxx-xxx-xxxx
  - Supplies = Object code 5110 (teaching/testing supplies) or Object code 5910 (office supplies)
    - Who is the end user of the supplies?
    - The end user of the supply purchase drives the next portion of the account structure.
      - The end users of the supplies are students. You clarify grade level to be elementary.
        - **•** 11-111-5110-913-0000-00653

## 1022 Violations X x Export to Excel Print **Error Description** Error Account Program is not valid 11-213-1450-000-001-6010 1150 Program is not valid 11-213-2820-000-001-6010 1150 11-213-2830-000-001-6010 1150 Program is not valid 11-218-2821-000-230-2020 1150 Program is not valid 11-218-2821-301-230-2020 1150 Program is not valid 11-218-2821-501-230-2020 1150 Program is not valid 11-218-2821-505-230-2020 1150 Program is not valid 11-218-2821-701-230-2020 1150 Program is not valid 11-221-2821-000-001-6840 1150 Program is not valid 11-221-2821-000-001-9057 Program is not valid 1150 11-221-2821-000-003-9057 1150 Program is not valid 11-221-2821-000-004-9057 Program is not valid 1150 11-221-2821-000-005-9057 1150 Program is not valid 11-221-2821-000-006-9057 Program is not valid 1150 11-221-3190-303-001-6012 1150 Program is not valid 11-221-5110-000-001-6840 1150 Program is not valid 11-226-1165-000-001-6010 1150 Program is not valid 11-226-1625-000-001-6010 Program is not valid 1150 11-226-1625-000-002-6010 1150 Program is not valid Count: 275 1 - 275 of 275 items

## District Software Example



## District Software Example

- Use your finance software to the fullest extent possible
  - Identify 1022 violations early and often
  - Continue monitoring 1022 compliance
- The best time to fix an error is when you become aware of it. A few minutes spent in the beginning will save you hours at the end!

## District Internal Communications

- Do staff members have access to view accounts, budgets and enter purchase requests?
  - o If so, how do they know what to do?
- Educate
- 2. Provide individualized training
- 3. Pull building specific financial information and walk through what each line is dedicated to
- 4. Use snippets of the 1022 bulletin to provide additional information
- 5. Create visual aids/instructions

				Dex	cter Community Scho	ools					
This	document has been prepare	ed	to provide a guide	Expens	ses Account Coding St	ructu	ire				
of th	e account numbers you will	us	e in your budget. Mic	higan I	Public School Account	ing N	1anual				
	_				Bulletin 1022						
XX-		1	XXX-	XXXX	(-	XXX	(-	XXXX	<b>(</b> -	X-	
Fund			Function	Objec	t	Prog	gram	State	Funding Type	Facility	,
11	General Fund	1	111 Elementary Instruction	1000	Salaries/ Wages	000	None specified	0000	None specified	00000	District
23	Community Services	1	112 Middle School Instruction		1240 Teaching	01	1 SpEd-OT	2020	Special Ed	02362	Jenkins Early Chld
	(Includes Athletics)	1	113 High School Instruction		1620 Clerical	013	3 SpEd-PT	2080	MPSERS Offset	08989	Beacon-K-2
25	Food Services	1	122 Special Education		1630 Aides	015	5 Nurse	3060	At Risk	08040	Anchor-K-2
29	Student/School Activity	1	125 Grants (Compensatory Educ)		1760 Term Pay	02	1 SpEd-Psych	3070	Bilingual	00214	Wylie 3-4
30	Debt Retirement	1	127 Career Education		1870 Temp Teaching	. 4	1 SpEd-Speech	3400	GSRP 32d	03354	Bates School
40	Capital Projects-non-bond	1	212 Guidance Counselors	2000	Benefits	. 🛊	1 SpEd-Social	3440	Voc Ed 61	04609	Creekside 5-6
47	Capital Projects-2017 Bond	1	213 Health Services		2130 Ben Insurances	06	1 SpEd-TC-MI	3490	Robotics 99h	08039	Mill Creek 7-8
91	Capital Assets	1	214 Psychology Services		2820 Ben Retirement	062	2 SpEd-TC-EI	3650	Early Literacy Coaching	00913	High School 9-12
92	Long Term Liability	1	215 Speech Services		2830 Ben FICA	063	3 SpEd-TC-LD	3660	Early Literacy	02949	Alternative Ed
		1	216 Social Work Services	3000	Purchased Services	06	SpEd-TC-VI	3700	Data Collection	09078	Transportation
		1	218 Teacher Consultant		3110 Instructional Sv	067	7 SpEd-TC-AI	3990	Recycling	09079	B&G
		1	219 General Education		3130 Pupil Services	19	1 SpEd-ECSE	4900	Title IID		
		1	221 Improvement of Instruction		3210 Travel	194	4 SpEd-Res Rm	6010	Title I	06147	WISD (F&N)
		1	222 Media Services		3220 Worksh/Conf	196	SpEd-LRE	6011	Title I-carryovr		
		1	225 Technology Instructional		3450 Software Lic	400	D IB - Int'l	6990	Drug Free	03635	DEEC (used for FID)
		1	226 Program Direction/Sp Ed Admin	4000	Repairs/Maintenance		Baccalaureate	6840	Title III-ESL		
		1	227 Student Assessments		4120 Maint Equip	500	Virtual learning	7530	Title IV		
		1	229 Other Programs/Consortium	5000	Supplies	<u> </u>		7570	IDEA-Early On		
		1	231 Board of Education		5110 Teaching Sup	600	- Student	7630	Title IIA-carryovr		
		1	232 Superintendent/Asst		5210 Textbooks	899	9 Activities	7640	Title IIA-PD		
		1	241 Building Principals		5610 Food				IDEA-Flowthr		
		1	252 Business Office		5910 Office Supplies			8050	IDEA-Presch		
		1	259 Other Business Costs		5990 Other Supplies	902	2 Summer	816x	SRSLY		
		1	261 Building Operations/Maintenance		Capital Outlay	1	3 Homeless				
		1	266 Security Services		6420 Equipment	920	- PP allocations	COV			
		1	271 Transportation Services		Other Expenses	979	<b>i</b>	9920	GF COVID	19-20	
		1	281 Planning and Development		7410 Dues and Fees	975	5 Alt Ed	7980	CRF 103(2)	19-20	
		1	282 Communication	ี่ยกกก	Tranefore	QQ(	∩ IR _ Inf'l	1020	Caros Child Caro	2021	

			Dexter Community Schoo	s							
This document has been prepared to provide a guide			Expenses Account Coding Structure								
	you will use in your budget.		an Public School Accounting		al						
			Bulletin 1022								
			Athletics Program								
vv	1 VVV	XXXX		XXX-		VVVV				XXXXX-	
XX- 1-XXX-		_									
Fund	Function	Objec		Progr		_				Facility	D: 1: 1
11 General Fund	111 Elementary Instruction	1000	Salaries/ Wages		None specified	9100	. Â	Athletic Admini		00000	District
23 Community Services	112 Middle School Instruction		1160 Program Mgr		SpEd-OT	9102		Athletic Progra		02362	Jenkins Early Chlo
(Includes Athletics)	113 High School Instruction		1170 Dept Mgr		SpEd-PT	9118		Cheerleading		08989	Bates-K-2
25 Food Services	122 Special Education		1240 Teaching		Nurse	9121		Cross Country		08040	Cornerstone-K-2
30 Debt Retirement	125 Grants		1560 Coaches/Rec		SpEd-Psych	9122		Cross Country		00214	Wylie 3-4
35 Durant Debt	127 Career Education		1620 Clerical		SpEd-Speech	9124	. â	Equestrian	Girls	04609	Creekside 5-6
48 Capital Projects	212 Guidance Counselors		1630 Aides		SpEd-Social	9126		Field Hockey	Girls	08039	Mill Creek 7-8
66 Internal Activity	213 Health Services		1760 Term Pay		SpEd-TC-MI	9129	. &	Football	Boys	00913	High School 9-12
	214 Psychology Services		1870 Temp Teaching		SpEd-TC-El	9132		Golf		02949	Alternative Ed
	215 Speech Services	2000	Benefits		SpEd-TC-LD	9141	. â	Soccer		09078	Transportation
	216 Social Work Services		2130 Ben Insurances	194	SpEd-Res Rm	9146	Fall	Swim & Dive	Girls	09079	B&G
	218 Teacher Consultant		2820 Ben Retirement	196	SpEd-LRE	9149	Fall	Tennis	Boys	09931	Copeland
	219 General Education		2830 Ben FICA	400	IB - Int'l	9154	Fall	Volleyball	Girls	06147	WISD (F&N)
	221 Improvement of Instruction	3000	Purchased Services		Baccalaureate	9155	Fall	Water Polo	Boys		
	222 Media Services		3110 Instructional Sv		Virtual learning		Winter	Basketball	Boys	•	•
	225 Technology		3130 Pupil Services	991	Athletics	9214	Winter	Basketball	Girls	•	
	226 Special Education Administratio	n	3150 Edustaff Coach				. Â	Cheerleading	Girls		
	229 Consortium		3160 Security					Ice Hockey	Boys		
	231 Board of Education		3190 Officials/Trainer/ Sub			<mark></mark>		Swim & Dive	Boys	•	
	232 Superintendent/Asst		3220 Worksh/Conf	•••••••••				Wrestling	Boys		
	241 Building Principals		3310 Transportation					Baseball	Boys		
	252 Business Office		3450 Software Lic	···			Spring		Boys		
	259 Other Business Costs	4000	Repairs/Maintenance					Lacrosse	Boys		
	261 Building Operations/Maintenanc		4110 Building					Lacrosse	Girls		
	266 Security Services	<u>-                                     </u>	4120 Equipment					Soccer	Girls		
	271 Transportation Services	5000	Supplies					Softball	Girls		
	283 Personnel	3000	5110 Teaching Sup			9350	Spring	Tennis	Girls		
	291 Athletics		5210 Textbooks			0351	Spring	Track & Field		Coed)	
	297 Food Services		5610 Food					Track & Field		oueu)	
			å			9421		Middle School	OILIS		
	311 Community Services		5910 Office Supplies			9421		Middle School			
	321 Community Recreation	6000	5990 Other Supplies								
	351 Child Care	6000	Capital Outlay								
	391 CPA		6420 Equipment								

## Revenue Reconciliation

- Local Revenue (1xx)
  - Taxable Values
  - Millage Rates
- State School Aid Payment (3xx)
  - State School Aid Act
  - State Aid Status Reports
  - State Aid Updates
  - Spreadsheet on PY Adj.
  - Foundation Allowance
  - ► Non-Resident Pupils

- Federal Revenue (4xx)
  - MEGS
  - CMS
  - Medicaid
- Other Financing Sources (5xx)
  - **ISD**
  - Other Public Schools

## Additional Resources

- Accounting Manual FAQ document
- Accounting for State School Aid Revenues
  - Both updated frequently and available on accounting manual webpage

## Accounting for State School Aid Revenues Last Updated 03/12/2018

DESCRIPTION	Fund	Protected	Major Class Code	Revenue Suffix Code	Grant/ State Code
PSA Protected	General	Yes	311	0010	101x
School Bond Redemption	Debt	No	312	0000	308x
Hold Harmless Provision	General/Special Revenue	No	311	0010	101x
District Dissolution Transition	General	No	311	0010	101x
Foundation Allowance Supplemental Payments	General	No	311	0010	101x
State School Reform/Redesign	General	No	311	0000	361x
Partnership Model Districts	General	No	312	0000	213x
Competency-Based Education Districts	General	No	312	0000	214x
Proposal A Obligation	General	Yes	311	0010	101x
Discretionary Payment	General	No	311	0010	101x
Isolated District	General	No	311	0010	101x
Tech. Regional Data Hubs	General/Special Revenue	No	312	0000	215x
HS Per-Pupil Bonus	General	No	311	0010	216x
Court Placed Children	General/Special Ed	No	312	0000	103x
Juvenile Detention Facilities	General/Special Ed	No	312	0000	103x
Challenge Program	General/Special Ed	No	312	0000	103x
Strict Discipline Academies	General	No	311	0010	101x
Pupil Exceeding 1.0 FTE	General	No	311	0010	101x
Renaissance Zone	General/ Voc Ed/Spec Ed	No	321	0000	105x
Promise Zone	General	No	311	0010	108x
At Risk Children	General/Food Service	No	312	0020	306x
Teen Health Centers	General	No	312	0000	371x
Vision/Hearing Screening	General	No	312	0000	372x
Year Round Schools Pilot Program	General/Capital Projects Fund	No	312	0000	313x
Gang Prevention	General	No	312	0000	353x
School Lunch Programs	Food Service	Yes	312	0110	310x
School Breakfast	Food Service	No	312	0110	311x
Cooperative Education	General	No	312	0000	354x
Local Produce in School Meals	Food Service	No	312	0110	373x
Great Start ISD 0-5	General	No	312,317, 518	0100	340x
Early Childhood Block Grant	General	No	312,317, 518	0100	343x
Early Literacy Professional Development	General	No	312, 317, 518	0000	363x
Early Literacy Acceptable Tools	General	No	312	0000	364x
Early Literacy Coaches	General	No	312	0000	365x
Early Literacy Additional Instructional Time	General	No	312	0000	366x
Bilingual Education	General	No	312	0040	307x
Special Ed Foundations ISD	Special Ed	No	312	0120	202x
	School Bond Redemption Hold Harmless Provision District Dissolution Transition Foundation Allowance Supplemental Payments State School Reform/Redesign Partnership Model Districts Competency-Based Education Districts Proposal A Obligation Discretionary Payment Isolated District Tech. Regional Data Hubs HS Per-Pupil Bonus Court Placed Children Juvenile Detention Facilities Challenge Program Strict Discipline Academies Pupil Exceeding 1.0 FTE Renaissance Zone Promise Zone At Risk Children Teen Health Centers Vision/Hearing Screening Year Round Schools Pilot Program Gang Prevention School Lunch Programs School Breakfast Cooperative Education Local Produce in School Meals Great Start ISD 0-5 Early Literacy Acceptable Tools Early Literacy Acceptable Tools Early Literacy Acceptable Tools Early Literacy Additional Instructional Time Billingual Education	PSA Protected School Bond Redemption Debt Hold Harmless Provision District Dissolution Transition General Foundation Allowance Supplemental Payments State School Reform/Redesign General Partnership Model Districts General Competency-Based Education Districts General Proposal A Obligation General Discretionary Payment General Solated District General Discretionary Payment General Solated District General Tech. Regional Data Hubs General/Special Revenue HS Per-Pupil Bonus General Court Placed Children General/Special Ed Luvenile Detention Facilities General/Special Ed Strict Discipline Academies General/Special Ed Strict Discipline Academies General Strict Discipline Academies General General Strict Discipline General General Strict Discipline Academies General General Food Service General General Teen Health Centers General School Lunch Programs General General School Lunch Programs General General School Breakfast Food Service Cooperative Education General Cooperative Education General Early Literacy Professional Development General Early Literacy Acceptable Tools General Early Literacy Acceptable Tools General Early Literacy Acceptable Tools General Billingual Education General Billingual Education General	PSA Protected School Bond Redemption Debt No Hold Harmless Provision District Dissolution Transition General No State School Reform/Redesign Fartnership Model Districts General No Proposal A Obligation Discretionary Payment General No State School Reform/Redesign General No Proposal A Obligation General No Discretionary Payment General No Seneral No Discretionary Payment General No Seneral No Discretionary Payment General No Solate District General No Discretionary Payment General No Solate District General No Court Placed Children General/Special Revenue No HS Per-Pupil Bonus General/Special Ed No Court Placed Children General/Special Ed No Challenge Program General/Special Ed No Strict Discipline Academies General/Special Ed No Strict Discipline Academies General/Special Ed No Pupil Exceeding 1.0 FTE General No Renaissance Zone General/Voc Ed/Spec Ed No Promise Zone General No At Risk Children General No At Risk Children General No Seneral No Year Round Schools Pilot Program General No Seneral No Year Round Schools Pilot Program General No School Lunch Programs Food Service No Cooperative Education General No Cooperative Education Gene	PSA Protected   General   Yes   311	PSA Protected   General   Yes   311   0010

## Where Do I Go With Questions?

- Accounting for State School Aid Revenues document: <a href="https://www.michigan.gov/mde/-/media/Project/Websites/mde/OFM/State-Aid/Bulletin-1022/saacct03.pdf">https://www.michigan.gov/mde/-/media/Project/Websites/mde/OFM/State-Aid/Bulletin-1022/saacct03.pdf</a>
- State Aid "Who to Call" List: <a href="https://www.michigan.gov/mde/-/media/Project/Websites/mde/Year/2018/07/23/Who\_To\_Call\_List.xlsx?rev=2d37fa19b523424ba541bd9e9581e85d&hash=DD4447EB8F7B42DB8DDFCC2E049D28D7">https://www.michigan.gov/mde/-/media/Project/Websites/mde/Year/2018/07/23/Who\_To\_Call\_List.xlsx?rev=2d37fa19b523424ba541bd9e9581e85d&hash=DD4447EB8F7B42DB8DDFCC2E049D28D7</a>
  - URL to be updated soon, find at <u>michigan.gov/sasf</u>, State Aid Payment Information page
- MSBO
- Talk to your MDE consultants & program offices
- Call or email Chris with any coding questions

## Financial Reporting Requirements

- Section 18(10) requires the submission of audited financial statements and financial data through the Financial Information Database (FID) to the State
  - ▶ By November 1<sup>st</sup> of each year
  - State Aid withholding if late or if FID is inconsistent with audited financial statements

## How to Perfect Financial Reporting

- Consistency with audited financial statements is #1!
  - General Fund Balance
  - ▶ Total Federal Revenue
  - ▶ USDA Entitlement and Bonus Commodities
  - ► Net Pension Liability
  - ▶ Other Post-Employment Benefits (OPEB) Liability

## How to Perfect Financial Reporting

- Reconcile state revenues (including proper suffix codes) with your State Aid Status Report
- Ensure average teacher salary, current operating expenditures, etc. are accurate and reasonable
- Review all warnings prior to submission
- MDE Program Offices (Food Service, Special Education, etc.)

## Center for Educational Periormance & Information Michigan gov Home FID FAQ Data Collection ✓ Opening Balances V Opening Balances Date: 04-11-2022 School District: 13020 ... Battle Creek Public Schools User: Rhonda Potts Fiscal Year: 2020-2021 Uploaded Balance Calculated Balance Description Opening Balance Revenue Expenditure 9,239,853.97 52,704,409.15 12,064,090.60 11 General Fund 49,880,172.52 12,064,090.60 Athletic Fund 0.00 0.00 0.00 0.00 0.00 21 Special 22 0.00 0.00 0.00 0.00 0.00 Education Fund 23 0.00 10.092.134.58 10.092,134.58 0.00 0.00 Service Fund 0.00 0.00 0.00 0.00 0.00 Bookstore Fund Food Service 25 2,995,245.03 2,142,727.65 4,099,222.47 3,246,705.09 2,995,245.03 Vocational 0.00 0.00 0.00 0.00 0.00 Education Fund Cooperative 2.313.576.75 2.313.576.23 99,999.69 100,000.21 100,000.24

0.00

85,822,19

3.925.015.68

2.335,972.37

0.00

218,262,54

1.064.143.88

5.045.828.69

0.00

218,262.60

1,064,143.88

5,045,828.69

\$21,487,571

• After uploading FID files, verify the "opening balances" screen in FID to determine if the opening and updated balance sheet calculations match the balances from the audit.

0.00

77,485,79

4.071.858.59

2.029.381.77

0.00

226,618.94

917.300.97

5.352,419.29

Activities Fund Public Purpose

Trust Fund Student/School

Activity Fund Debt Service

Capital Projects

 This is a quick check to determine if the accounting structure rolled up correctly.

## FID vs. Audit – District Example

Exam

Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances

Year Ended June 30, 2021

	General Fund	WKKF Grant Fund	Building and Site Fund	Nonmajor Funds	Total Governmental Funds
Revenue Local sources State sources Federal sources	\$ 7,355,340 33,897,192 9,099,366	\$ 10,092,135 - -	\$ 1,516,324 513,058	\$ 3,405,175 2,996,062 3,692,137	\$ 22,368,974 37,406,312 12,791,503
Intergovernmental and other sources	2,272,537		_		2,272,537
Total revenue	52,624,435	10,092,135	2,029,382	10,093,374	74,839,326
Expenditures Current:					
Instruction Support services Athletics	28,294,674 18,775,903 522,214	2,039,251 5,709,760 19,998	-	1,268,091 1,071,911 -	31,602,016 25,557,574 542,212
Food services Community services Debt service:	757,591	1,647,736	:	3,109,864	3,109,864 2,405,327
Principal Interest Other debt costs	25,681 24,817	-	-	1,740,000 2,171,698 13,316	1,765,681 2,196,515 13,316
Capital outlay Payments to other public schools	1,478,797	675,390	2,335,972	149,502	4,639,661
Total expenditures	49,880,177	10,092,135	2,335,972	9,524,382	71,832,666
Excess of Revenue Over (Under) Expenditures	2,744,258	-	(306,590)	568,992	3,006,660
Other Financing Sources (Uses) Transfers in (Note 7) Transfers out (Note 7)	79,974 -			471,976 (49,974)	551,950 (49,974)
Total other financing sources	79,974			422,002	501,976
Net Change in Fund Balances	2,824,232		(306,590)	990,994	3,508,636
Fund Balances - Beginning of year	9,239,855		5,352,419	3,386,651	17,978,925
Fund Balances - End of year	\$ 12,064,087	\$ -	\$ 5,045,829	\$ 4,377,645	\$ 21,487,561

# FID vs. Audit – District Example

School District: 13020 Battle Creek Public Schools

GENERAL

	FUND (1)
LOCAL SOURCES OF REVENUE	
Property Taxes (111)	6,464,504.53
TIFA, DDA, LDFA (114)	0.00
Penalties (119)	6,925.43
From other State Govt Units (12x)	232,932.14
Tuition, non Summer School (131)	3,484.98
Tuition, Summer School (131, 0200)	0.00
Transportation Fees (141)	5,620.52
Earnings on Investments (15x)	6,323.11
Sales to Users, Food (16x)	0.00
Sales to Users (17X-18X)	19,383.20
Other Revenue (19x)	616,164.32
TOTAL (BEFORE ISD, LEA, PSA)	7,355,338.23

- The left column represents local sources of revenue as compiled in the revenue report through the FID. The right column is represented from the district audit.
  - Multiple categorical items can be verified between the uploaded files and the available FID reports.

	Ocheran i unu
Revenue	
Local sources	\$ 7,355,340
State sources	33,897,192
Federal sources	9,099,366
Intergovernmental and other	.,,
sources	2,272,537
Total revenue	52,624,435
Expenditures	
Current:	
Instruction	28,294,674
Support services	18,775,903
Athletics	522,214
Food services	
Community services	757,591
Debt service:	05.004
Principal	25,681
Interest	24,817
Other debt costs	1 470 707
Capital outlay Payments to other public	1,478,797
schools	500
3010013	
Total	
expenditures	49,880,177
Excess of Revenue Over (Under)	
Expenditures	2,744,258
Other Financing Sources (Uses)	
Transfers in (Note 7)	79,974
Transfers out (Note 7)	-
Total other	
financing sources	79,974
Net Change in Fund Balances	2,824,232
Fund Balances - Beginning of year	9,239,855
Fund Balances - End of year	\$ 12,064,087
,	

General Fund

# FID vs. Audit – District Example

## District Closing Remarks

- The accounting manual provides the framework for districts to record financial transactions in a clear and consistent manner.
  - o How does that help you?
    - Access to hundreds of people that use the same manual
    - MSBO Listserv
    - Networking in this room
- What happens when you read the manual and still have questions?
  - Ensure you have the most recent version of the 1022 bulletin
  - Review MDE State School Aid Updates
  - Call personnel in local districts near you
  - MSBO business listserv
  - Reach out to MDE
  - Loop your auditing team into the discussion when necessary

## "I Clicked Submit, Now What?"



## "I Clicked Submit, Now What?"

- MDE begins analysis of data, contacting districts with questions about coding, consistency, etc.
  - November-December
  - ▶ Timely response/correction is critical (Section 18(10))
- Data typically made public late January
- Publications such as the Bulletins 1011 and 1014 are typically published in February
- Federal survey reporting due mid-March

## "I Clicked Submit, Now What?"

- Uses of financial data:
  - Bulletins 1011 & 1014 (media and researchers)
  - Federal surveys National Public Education Finance Survey & Annual Survey of School System Finances
    - ▶ These play a role in future Title I and other federal funding!!
  - ► Indirect Cost Rates
  - Maintenance of Effort compliance
  - Special Education, School Nutrition, and other MDE program office monitoring and compliance
  - Deficit and Early Warning monitoring

## Who Uses Our Financial Data?

- State Agencies
- ▶ Federal Government
- State Legislators
- Realtors
- Constituents
- PSA Chartering Agents
- Researchers Education, Public Policy, etc.

## Latest Updates to the Accounting Manual

- Section II Guidance
  - ▶ GASBs 84, 87, and 96

- Appendix Account Codes
  - Student/School Activity codes, revised lease codes, new codes for SBITAs, various improvements to existing codes, regular addition of Grant Codes for new funding for new state and federal grants
- Accounting for State School Aid Revenues
  - ▶ Updated annually (or more frequent) with new State Aid categoricals

## Contact Information

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Michigan Department of Education

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