

Michigan School Business Officials

Legislative Update

Jerry Johnson, Assistant Superintendent Legislation and Education Policy

## Legislation and Education Policy Clients

#### **South Central Education Policy Consortium**

#### 49 School Districts / 87,995 Students

■ Barry ISD	2 school districts	3,690 FTEs
■ Branch ISD	3 school districts	5,602 FTEs
Calhoun ISD	12 school districts	21,546 FTEs
Jackson ISD	12 school districts	22,678 FTEs
■ Lenawee ISD	11 school districts	14,424 FTEs
■ Monroe ISD	9 school districts	20,055 FTEs

### **Legislative Support Clients**

### 32 School Districts / 66,883 Students

Berrien RESA	15 school districts	25,053 FTEs
■ Kalamazoo RESA	9 school districts	34,528 FTEs
■ West Shore ESD	8 school districts	7,302 FTEs



## Presentation Overview

- Revenue Estimates
- Budget Recommendations
- Funding Shifts
- Education Policy Bills
- ■What is Next?
- Questions and Answers



## Revenue Estimates

- The economy is stable, but some risks remain.
- For FY2024-2025
  - ❖ GF/GP revenue is projected to be \$424 million above FY2023-2024 with a total of \$14.02 billion.
  - School Aid revenue is projected to be \$360 million above FY2023-2024 with a total of \$18.3 billion.
- Revenue is basically flat
  - Revenue in 2026 is nearly \$9 billion higher than in FY2019.
  - However, that is only 5.5% growth after adjusting for inflation.
  - Further, it would represent approximately a 1% increase year over year for the cumulative period.
  - Federal Pandemic Relief is drying up.

## FY2025 Executive Budget Proposal

- 2.5 percent increase in funding for basic K-12 school operations and most ongoing categoricals
  - Foundation allowance increase of \$241-per-student / \$9,894 per pupil (\$316 million increase)
  - Weighted funding increase of \$2.5% (\$54 million increase)
- \$125 million going to at-risk, special education and English learners
  - \$90 million for high poverty students
- \$50 million for before and after school program
- \$23.3 million total funding for Early On
  - inclusive of 4.5% increase
- \$4.5 million total funding for home visits
- \$71 million for districts with declining enrollment

### FY2025 Executive Budget Proposal

- \$650 million total for Great Start Readiness Program (GSRP) including \$63.5 million for expansion
  - Expansion makes all 4-year-olds eligible by removing the income eligibility thresholds and funds an estimated 6,800 additional kids
- \$45 million for CTE, including a new pilot program to connect high schoolers with local industries.
- Additional 5% increase for Rural/Isolated districts beyond base increase of 2.5%
- \$40 million to encourage student completion of the Free Application for Federal Student Aid.
- \$200 million to help students with academic intervention programs like MI Kids Back On Track.

## FY2025 Executive Budget Proposal

- \$150 million in on-going student mental health and building upgrades for school safety
- \$200 million to continue universal free-breakfast and lunch
- \$175 million to continue to provide free-tuition opportunities and student teacher stipends for educators in training.
- One-time investments
  - \$179 million for a new literacy program
  - \$165 million incentivizing districts to adopt high quality literacy curriculum
  - \$125 million for offsetting school districts' transportation costs.
  - ❖ \$1.7 billion in state MPSERS contributions including an offset payment to decrease school district payroll contributions from 20.96% to 20%.

## Proposed MPSERS Fund Shift

- Two Components of Michigan Public School Employees Retirement System (MPSERS)
- Pension \$35B unfunded liabilities
  - 4 64% funded as of 9/30/22
  - Scheduled to be fully funded by 2038
- Retiree Health \$89M unfunded liabilities
  - \$ 99% funded as of 9/30/22 with \$12B in assets
  - 126% funded as of 9/30/23
  - \$140% funded as of March 2024





# Proposed MPSERS Fund Shift

- Current MPSERS "funding floor" provision added in PA 181 of 2018
  - Annual payments for unfunded liabilities (pension and retiree health) shall be no less than the prior year until ALL liabilities "fully paid"
- As a result, actual contribution amounts for retiree health were well-above actuarially-determined amounts since FY2020
  - Pay-off unfunded liabilities much sooner
- Proposal seeks state law change to reduce contributions for retiree health component above amount needed for 100% funding
  - This effectively "frees up" \$670M in FY2025 budget

## OPEB Fiscal Year 2023 Details

#### FY 2023 Revenue

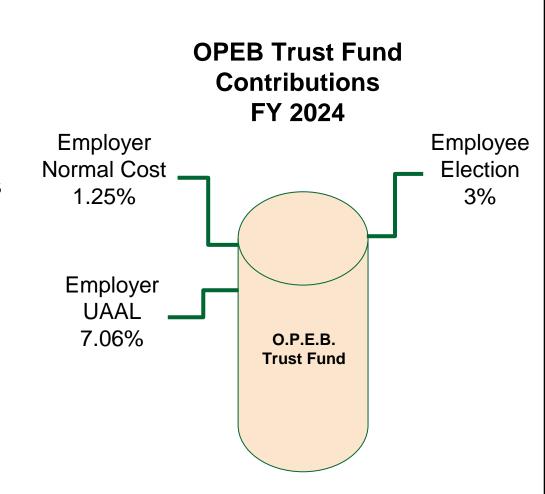
\$869 million - investment income

\$202 million - employee contributions

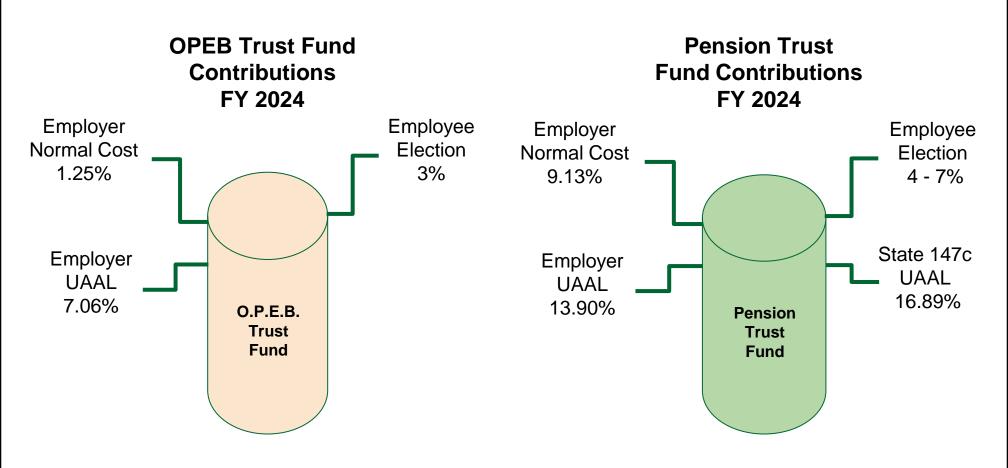
\$783 million - employer contributions

#### FY 2023 Costs

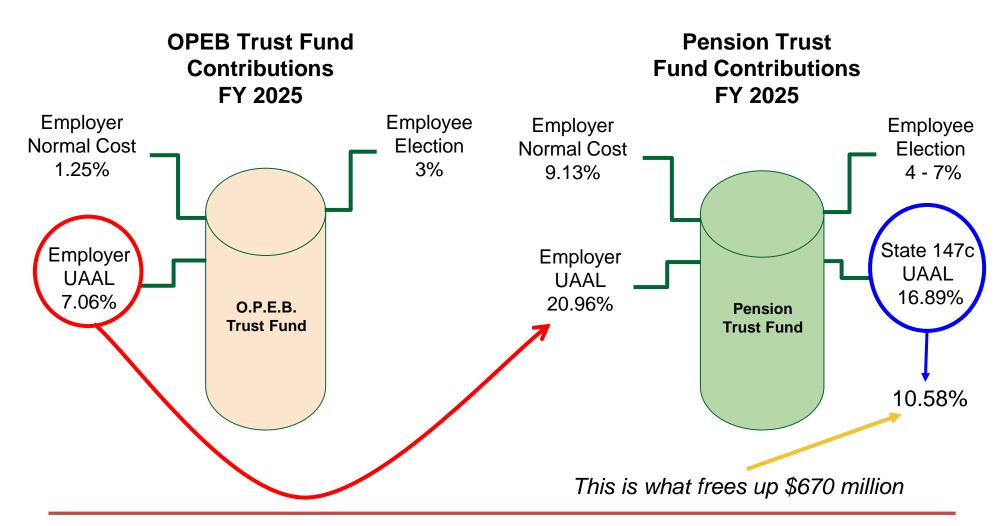
\$671 million claims, insurance & fees



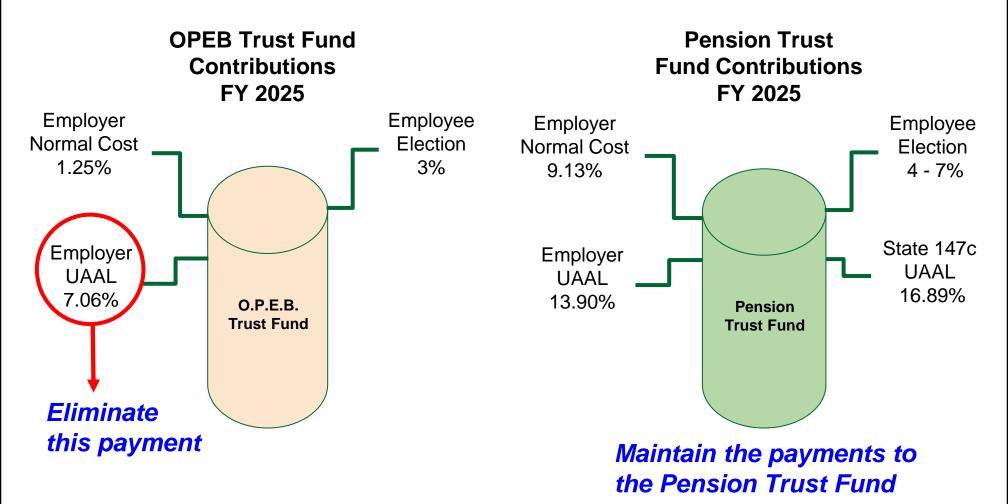
### MPSERS Trust Fund Revenue



## Executive and Senate Plan

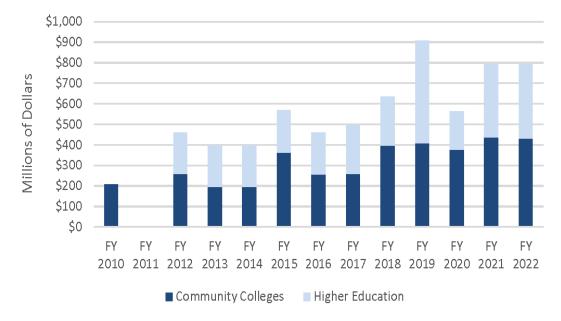


# Preferred and Responsible Plan



### School Aid Fund Shift

#### SAF Appropriations to Community Colleges and Higher Education



- Since 2010, Michigan has shifted a total of \$8.7 billion from the School Aid Fund to community colleges/universities.
- Based on current enrollment statewide, that is a cumulative shift of \$5,919 per pupil during the last 15 years.

## SCHOOL AID FUND SHIFT OF COMMUNITY COLLEGE AND UNIVERSITY FUNDING 2009-10 THRU 2024-25

(Millions)

	Community			Per K-12
Year	College	University	Total	Student
2009-10	\$ 208.4	\$ -	\$ 208.4	\$ 131
2010-11	-	-	-	•
2011-12	195.9	200.2	396.1	255
2012-13	197.6	200.6	398.2	259
2013-14	197.6	200.6	398.2	262
2014-15	364.7	204.6	569.3	378
2015-16	256.7	205.2	461.9	309
2016-17	260.4	237.1	497.5	334
2017-18	398.3	238.3	636.6	429
2018-19	408.2	500.1	908.3	618
2019-20	414.7	349.4	764.1	523
2020-21	425.7	356.1	781.8	540
2021-22	431.9	361.4	793.3	564
2022-23*	544.9	347.9	892.8	638
2023-24**	496.2	452.3	948.5	681
2024-25##	465.9	545.5	1,011.4	730

TOTAL \$5,267.1 \$4,399.3 \$ 9,666.4 \$ 6,649

<sup>\*</sup> Includes \$74.9 million in FY2022-23 Supplemental Education Budget.

<sup>\*\*</sup> Based on SFA YTD FY2023-24 #s and Jan 2024 CREC pupil est (Jan 2024) ## Based on SFA FY2024-25 Executive Budget recommendation (Feb 2024)

## Education Policy Bills

- SB285 Kindergarten attendance requirement
- SB463 FAFSA Completion
- SB518 Interim Teaching Certifications for Special Education
- SB567 Dyslexia Screening Requirements
- SB568 Teacher Preparation In Dyslexia
- SB744 Modifies Requirements for Teacher Probationary Periods
- HB4279 CTE Millage Language



## Education Policy Bills

- HB4482 & HB4485 Civil Procedure
  - CSC statute of limitations
- HB4486 Torts Governmental immunity
- HB4603 Design-Build Construction for Schools
- HB5025 Educational Instruction Access Act Repeal
- HB5135 Orton-Gillingham Training Requirement
- HB5231-5234 Charter School Transparency Bills
- HB5527 Cardiac Emergency Response Plans
- HB5528 Requires CPR and AED certification for athletic coaches

## Education Policy Bills – Safety

- HB4089 School Safety & Mental Health Commission
- HB4092 OK2Say program tips notification
- HB4095 Standardized Response Terminology Plan
- HB4096 Requires department to establish SRTP
- HB5549 Requires Behavioral Threat Assessment and Management Teams in schools
- HB5450 Firearm Safe Storage Information
- HB5451 District distribution of Firearm Safe Storage Information to parents and guardians

### What is Next?

- Budget Development
  - Subcommittee Chair's Budget Recommendation
  - House and Senate Appropriations Committee Budgets
  - May Consensus Revenue Estimating Conference
  - Final Budget by June 30
- Legislative Action
  - House Special Elections Complete
  - Pace and Volume Expected to Pick Up
- ORS Lawsuit
- Monitor MiLEAP Implementation



### What is Next?

- Citizen Ballot Initiatives
  - Animal Abuse Registry
  - Axe MI Tax
  - Citizens for Local Choice
  - Michigan One Fair Wage
- Political Implications of Change
  - House Legislative Map Re-Do
  - Senator campaigning for Congress
  - Election Year What If?
  - Immediate Effect
  - Lame Duck!!!!





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Jerry Johnson, Assistant Superintendent Legislation and Education Policy 269-789-2475

johnsonj@calhounisd.org